Maturing Cost Estimation in Rapid Acquisitions

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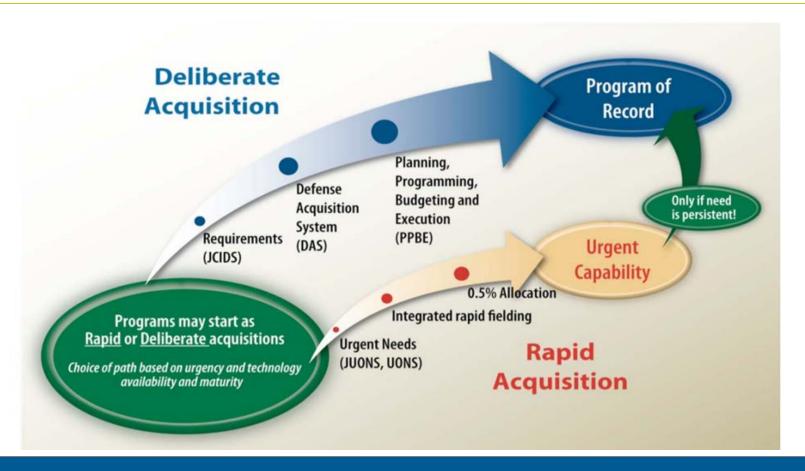
Research Idea

- Agencies are searching for ways to deliver critical mission functionality more quickly and with less risk
- Generating confident and credible cost estimates is a challenge when programs may have less definition, greater uncertainty, and fast timelines

Research Goals:

- Provide a deeper understanding of cost implications in rapid acquisition environments
- Develop methods of costing rapid acquisition projects in a consistent and repeatable way

Rapid vs. Deliberate Planning



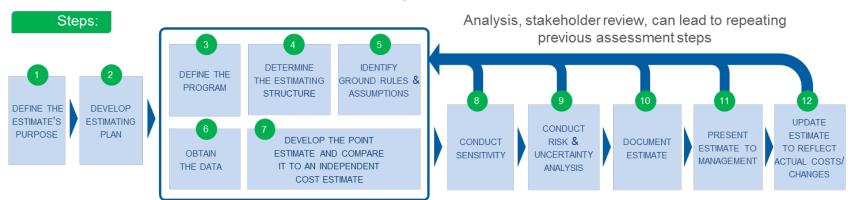
"Rapid" generally entails reduced documentation, empowered decision making, and less oversight to meet shortened schedules



Case Studies Methodology*

- Applied research design and methods specific for case study research
 - Established theoretical framework to guide research and map findings
 - Standardized data process and collection tools
 - Removed unintentional bias; ensured recommendations and findings are applicable to the broader community
- Theoretical Framework is based on best practice in cost estimating community

GAO Cost Estimating and Assessment Guide¹



^{*}Adapted from Case Study Research Design and Methods by Robert Yin (2014)



¹ References: GAO Cost Estimating and Assessment Guide (GAO-09-3SP) (March 2009)

Findings: Cost Estimating in a Rapid Environment

- Findings identified rapid acquisition characteristics that impact cost methods
 - Rapid acquisition emphasizes delivery of a capability quickly which causes very short acquisition timelines
 - In order to achieve these shortened timelines, rapid programs operate at a fast pace and have a great concurrency of efforts
 - Schedule is the top priority; cost and capability are flexible to support desired schedule
 - There are many rapid acquisition approaches that vary in solution maturity, size, type, timeline, and acquisition strategy
- Rapid acquisition compressed timelines pose unique challenges to the cost estimating process
- Recommendations were made to specifically address these challenges while considering the constraints of rapid environments

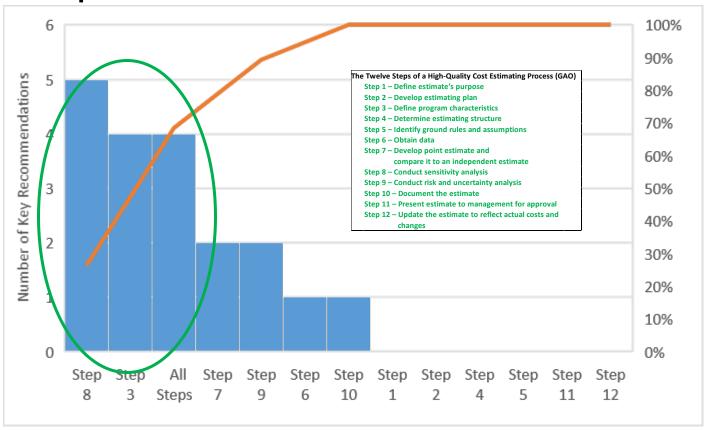
Findings: Cost Estimating Challenges

Little time to collect data Quick turnaround initial estimates Adjusting for abbreviated processes
Fast pace
Increased uncertainty/risk
Many trade-offs required
Technical baseline maturity
Documentation not top priority

Transition planning varies Transition planning varies

Recommendations by GAO Step

 Number of key recommendations counted for each of the 12 GAO Steps



Step 8, Step 3, and 'All Steps' had greatest number of key recommendations

Recommendation Summary

Ensure tight coupling of cost and technical SMEs

Reflect abbreviated rapid efforts

Breakout life cycle phases and high level WBS

Develop cost estimate ranges to reflect uncertainty and risk

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DEFINE THE ESTIMATE'S PURPOSE PLAN

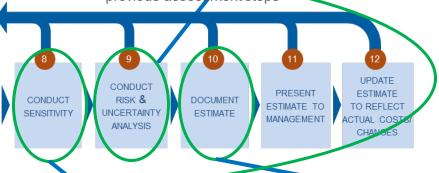
DEFINE THE PROGRAM

DETERMINE THE ESTIMATING STRUCTURE

THE DATA

DEVELOP THE POINT ESTIMATE AND COMPARE IT TO AN INDEPENDENT COST ESTIMATE

Analysis, stakeholder review, an lead to repeating previous assessment steps



Follow GAO process – even if high-level
Use trained cost analysts and ensure
adequately resourced

Know cost drivers and trade-offs

Document, but be light and allow flexibility

Recommendations specifically address rapid acquisition costing challenges while considering the constraints of rapid environments

Application Considerations

- Consider the following factors when applying recommendations:
 - Rapid acquisition approach
 - Size of program (\$)
 - New program start vs established program
 - Timeline
 - Solution maturity
 - Solution complexity

Summary

- Multiple programs and SMEs were interviewed across a variety of rapid acquisition program types and solutions
- Key recommendations include:
 - Apply the GAO 12 step process even if high-level
 - Use trained cost analysts and engage them early and ensure they are adequately resourced
 - Develop cost estimate ranges to reflect uncertainty and risk in rapid acquisitions
 - Know cost drivers and trade-offs
 - Understand and reflect abbreviated acquisition and technical efforts
 - Document, but be light and flexible
- Recommendations are easily applied and adaptable to the variety of rapid acquisition approaches
- Recommendations align with established cost estimating best practices that help ensure confident, credible, and reliable cost estimates are developed

